

SECRET

OS REGISTRY
FILE See 18

26 November 1980

MEMORANDUM FOR: SA to the DCI for Compartmentation

FROM:

[REDACTED]
APEX Control Staff

SUBJECT: APEX Steering Group Meeting, 25 November 1980

1. The 45th meeting of the APEX Steering Group met on 25 November 1980. The following attended:

ACS	[REDACTED]	Chairman
OSD	Maynard Anderson	
CIA	[REDACTED]	
NSA	[REDACTED]	
Army	Merrill T. Kelly	
SIGINT	[REDACTED]	
FBI	David G. Major	
Navy	Richard Welch	
DIA	[REDACTED]	
SECOM	[REDACTED]	
COMIREX	[REDACTED]	
SAFSS	[REDACTED]	
State	William P. Deary	
State	Donald Stigers	
RMS	[REDACTED]	
Army	William Poage	
DIA	[REDACTED]	
HRC	[REDACTED]	
ACS	[REDACTED]	
ACS	[REDACTED]	
ACS	[REDACTED]	
ACS	[REDACTED]	

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2. The Chairman opened the meeting with brief comments about the 24 November meeting of NFIB at which the APEX start-up date was to be reviewed. [REDACTED] said that the DCI may set 1 October 1981 as a new target date, but that date is not definite as yet. [REDACTED] said there appeared to be little support by NFIB principals to do anything at the NFIB meeting. He also reported that Lt. General Tighe, DIA, expressed a view 0 2996

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that "APEX isn't worth the decompartmentation he would get out of it." The Chairman then added that after the NFIB meeting General Tighe viewed the COMIREX display charts that were presented to the APEX Steering Group at the previous meeting. It appeared that he wanted all IMAGERY product decompartmented. [] elaborated on this point and said that COMIREX plans to identify more clearly what DIA and the services need (i.e., primary film record available at the SECRET level). [] then reported that he met with General Tighe after the NFIB meeting yesterday. [] exchanged comments with [] on what General Tighe had in mind concerning decompartmentation of IMAGERY. Additional comments on the NFIB meeting were made by other Steering Group members who attended. The main item of concern was the fact that the DCI invited "issue papers" from NFIB principals by 1 December. [] asked whether the members could get relief from this short deadline. [] responded by saying that the NFIB principals probably can. Mr. Deary spoke in favor of extending the deadline because of the degree of uncertainty due to the change in Administrations in January. [] added that he thought it was important to get these issue papers done by the 1 December deadline. [] said that he will get DoD people together on their issues. [] mentioned several items that he plans to submit as issues. Maynard Anderson suggested that these issue papers be circulated among NFIB principals so each member can be aware of the issues. This might help clear up some misunderstandings of the APEX system. [] stated that any sharing of papers should be done out of the members' own shops. Following a discussion on what issues may be raised, the Chairman moved on to the next agenda item. []

3. [] asked the question, "What is going to be done about disseminating the APEX Control Facilities policy paper?" He stated that since Working Group #1 had carried it to adoption by the APEX Steering Group last week, Colonel Shiver should follow up with whatever action is needed to get copies to users. []

4. The next item discussed was Draft #11 of the HUMINT manual. [] stated that copies were sent to all members via courier last week. He further stated that something needs to be done about courier service because some members had not received their copies. Additional copies were handed out to those who needed them and the review of the draft proceeded. Comments and suggestions were made by [] Merrill Kelly, Maynard Anderson, [], Dave Major, [] and []. These comments were reviewed and incorporated into the draft as appropriate. Time was spent discussing the question of TOP SECRET versus SECRET APEX HUMINT. There were varying opinions on this particular issue, but no strong opinions one way or the other. The Chairman stated that we now have a text to go to NFIB, subject to comment by [] of HRC. []

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5. [] then brought up the matter of setting a deadline for Steering Group members to respond to [] NSA Matrix of Categorization of Information. Mr. Deary spoke on this issue and said if this matrix paper becomes the definition (i.e., only members of the NSA/CSS will have access to [] NSA will hear from State again. He added that State has lawyers who are very knowledgeable on second party agreements, etc. The issue of whether ambassadors will need operational clearances in connection with second and third party agreements was discussed in detail between Messrs. [] and Deary. Mr. Major quoted from the paper and said there would be added problems because the "fact of" targeting would require higher clearance and result in a proliferation of ALPHA approvals. Discussion continued on the issue of PRODUCT and ALPHA approvals versus operational compartment approvals and how they will replace the current single SI clearance. Mr. Deary referred again to the fact that ambassadors hold one clearance at present which covers everything, but the new plan will require three. [] corrected this and stated that only two would be necessary (PRODUCT and OPERATIONAL). [] SIGINT, then brought up the point that since the manual in question covers SIGINT, not just COMINT, there are potential difficulties in how the SIGINT collection system compartments and TECHNICAL product compartment relate. Messrs. [] all agreed this is a potential area of conflict. At this point, the Chairman set a final date of 15 December for all comments back to NSA on this matrix paper. [] mentioned that the SIGINT Committee had not received this paper officially. [] added that it would be okay for him to pass his Working Group copy to the SIGINT Committee. []

6. The last agenda item was the subject of [] Steering Group members were reminded by the Chairman that on 4 November they were requested to report in writing on this matter by 25 November 1980. DIA and Army members submitted their reports to the Chairman and others reported orally. Most members reported their organizations have no [] while the others that do have them do not foresee problems. []

7. The meeting adjourned at 1220. []



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